Message Text

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ACTION IO-13

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TO SECSTATE WASHDC PRIORITY 8162
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION BERLIN
USMISSION NATO

CONFIDENTIAL USUN 1991

E.O. 11652: GDS

TAGS: PFOR PGOV GW GE WB UR UN

SUBJ: REPRESENTATION OF BERLIN IN UN STATISTICAL REPORTING

REFS: STATE 96085; USUN 1814 & 1859

- 1. SUMMARY. STAVROPOULOS DECLINED UK- DRAFTED FOOTNOTE
 ON INCLUSION OF EAST & WEST BERLIN DATA IN GDR & FRG REPORT AND
 WILL BE DISCUSSING MATTER FURTHER WITH GDR OBSERVER GRUNNERT.
 IN ORDER TO ENSIRE DIALOGUE CONTINUES AND STAVROPOULOS DOES NOT
 MAKE ADVERSE DECISION, FRG- UK- FRANCE- US MET 25 MAY AND
 AGREED ASK THEIR CAPITALS FOR AUTHORITY TO PRESENT STAVROPOULOS
 ON 30 MAY WITH AN ALTERNATIVE FOOTNOTE READING QUOTE STATISTICS
 FOR BERLIN ARE INCLUDED WITHOUT PREJUDICE TO THE POSITIONS
 OF THE FRG, THE GDR OR ANY OTHER STATE ON ANY QUESTION OF
 STATUS." END SUMMARY.
- 2. DETAILS. FREELAND OF UKUN DESCRIBED LENGTHY BUT ULTIMATELY UNSUCCESSFUL CONVERSATION WITH STAVROPOULOS IN WHICH STAVROPOULOS DECLINED TO PROPOSE TO GRUNNERT FREELAND'S FORMULATION (ACCORDING TO WHICH FRG REPORTS WOULD INCLUDE WEST BERLIN STATISTICS, GDR REPORTS WOULD INCLUDE EAST BERLIN STATISTICS, AND A CONFIDENTIAL

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FOOTNOTE UNDER THE FRG AND GDR REPORTS WOULD, IN EACH CASE, READ "STATISTICS FOR BERLIN (WEST) AND BERLIN (EAST) ARE INCLUDED, WITHOUT PREJUDICE TO ANY QUESTION OF STATUS, IN STATISTICS FOR THE FRG AND GDR RESPECTIVELY."

STAVROPOULOS, WHO HAD CLEARLY BEEN UNDER CONSIDERABLE PRESSURE FROM GUNNERT, TOLD FREELAND THAT EB AND WB MUST BE TREATED DIFFERENTLY BECAUSE, HE ASSERTED, EB IS THE CAPITAL OF THE GDR WHILE THE QUADRIPARTITE AGREEMENT EXPRESSLY STATES THAT WB IS NOT A CONSITITUENT PART OF THE FRG. HE HAD GONE ON TO SUGGEST FAR LONGER FOOTNOTES WHICH WOULD CITE THE QUADRIPARTITE AGREEMENT TO THIS EFFECT; FREELAND HAD TOLD STAVROPOULOS THESE WTULD NOT LIKELY BE ACCEPTABLE ALL ROUND. STAVROPOULOS SAID HE WOULD BE DISCUSSING GDR NOTE (TEXT USUN 1859) FURTHER WITH GRUNNERT AND, PER FREELAND'S SUGGESTION, WOULD AT THE LEAST AGREE WITH THAT PART OF THE GDR NOTE WHICH HAD OBJECTED TO EAST GERMAN STATISTICS UNDER "GERMANY-GERMAN DEMOCRATIC REPUBLIC OF".

- 3. SCALABRE (FRANCE) SAID HE, TOO, HAD HAD A CONVERSATION WITH STAVROPOULOS IN WHICH SCALABRE HAD INFORMALLY SUGGESTED THAT IF MENTION OF "EAST BERLIN" WERE TO PROVE TOO DIFFICULT FOR GDR, A PROPER EXPLANATORY FOOTNOTE MIGHT PERHAPS MERELY REFER TO "BERLIN", "APPROPRIATE AREAS OF BERLIN" OR SOMETHING OF SORT. AS WITH FREELAND, STAVROPOULOS HAD SAID GDR WOULD NOT ACCEPT.
- 4. BRACKLO (FRG) EXPRESSED APPRECIATION FOR UK AND FRENCH EFFORTS. HE AGAIN SAID THAT, FROM FRG MISSION VIEWPOINT, SETTLEMENT OF THIS ISSUE BEFORE THE GERMAN APPLICATIONS ARE TAKEN UP IN NY WOULD BE MOST DESIRABLE. MISOFF CAUTIONED IT WOULD BE DURING THIS VERY PERIOD THAT GRUNNERT WOULD LIKELY PROVE MOST INTRACTABLE.

MISOFF ALSO NOTED IT IS THE GDR WHICH WANTS TO CHANGE CURRENT TREND OF UN REPORTING (4 SEPARATE REPORTS COVER FRG, WB, EB, AND GDR STATISTICS WHERE SEPARATE DATA EXISTS). BRACKLO CONFIRMED BONN WOULD BE ENTIRELY CONTENT IF CURRENT REPORTING WERE MAINTAINED; THAT, HE SAID, SHOULD BE OUR FIRST POSITION. BUT HE WAS CONCERNED STAVROPOULOS MIGHT DECIDE THE MATTER ADVERSELY AND WITHOUT CONFIDENTIAL

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FURTHER CONSULTATION. HE THUS PROPOSED WE CONSIDER COUNTERACTING THE GRUNNERT PRESSURE WITH A US, UK OR FRENCH AMBASSADORIAL DEMARCHE TO SYG WALDHEIM. MISOFF AGREED TO REPORT THIS SUGGESTION BUT SAID IT MIGHT BE BETTER TO HOLD FURTHER DISCUSSION WITH STAVROPOULOS AND, NOT INDICATING ANY NEED FOR HASTE, WE WOULD PROPOSE SLIGHTLY DIFFERENT FOOTNOTE WHICH, TAKING UP FRENCH MISSION'S SUGGESTION OF USING THE TERM "BERLIN", WOULD READ "STATISTICS FOR BERLIN ARE INCLUDED WITHOUT PREJUDICE TO THE POSITION OF THE FRG, THE GDR OR ANY OTHER STATE." SCALABRE SAID IT WOULD BE WISE TO ADD AT THE END "ON ANY QUESTION OF STATUS", WHICH WAS AGREED. THE FOUR MISSIONS DECIDED TO ASK THEIR CAPITALS FOR APPROVAL TO

PRESENT THIS FORMULATION DURING A FURTHER DISCUSSION WITH STAVROPOULOS BY 30 MAY WHICH, IN VIEW OF UK AND FRENCH EFFORTS, IT WAS AGREED US MIGHT WELL UNDERTAKE. IN MEANTIME, UKUN WILL TELL STAVROPOULOS WE WOULD LIKE TO BE INFORMED OF RESULTS OF THE ANTICIPATED STAVROPOULOS-GRUNNERT CONVERSATION AND WE WILL BE CONSIDERING THE MATTER FURTHER AND HOPE TO DISCUSS IT WITH STAVROPOULOS TOWARD END OF NEXT WEEK.

5. BRACKLO SAID THE FRG MISSION WILL ASK BONN' S ASSESS-MENT OF THE IMPORTANCE OF HAVING THE STATISTICAL REPORTING QUESTION AGREED BEFORE THE FRG AND GDR UN APPLICATIONS ARE DISCUSSED IN NY; THEY WILL ALSO ASK BONN WHETHER A US, UK OR FRENCH AMBASSADORIAL APPROACH TO THE SYG SHOULD BE U

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